

Chapter 2

The Importance of Being Atheoretical: Management as Engineering

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Abstract Engineering is the “discipline of the particular” par excellence. Engineers develop heuristic knowledge to build action-oriented solutions for specific situations. This type of knowledge is concrete, contingent, goal-oriented, particular, temporal, contextual, uncertain, value-laden, and task-specific, and as such it challenges the traditional ideals of scientific knowledge, which is typically assumed to be abstract, unconditional, disinterested, universal, timeless, utopian, certain, value-neutral, and theory-bound. A large part of social-systems engineering produces knowledge through models, with no a priori theories about human action, e.g., there is no *homo oeconomicus*. For instance, system-dynamics models capture decision rules that define processes driven by actors in concrete situations. Such an epistemology shows a valuable lack of concern for empirically-sourced (induced) knowledge. Non-inductive engineering knowledge is generated neither from “generalizable” data nor from “general laws” for social systems, but rather from the ability to design in operational terms. This knowledge grows through trial-and-error. This chapter demarcates these epistemological aspects to show how and why a model-based science denotes an engineering attitude that improves action and change in specific settings. This stance is a consistent way of facing the contingency of systems that are formed by free, innovative actors and, furthermore, of developing a science of management.

Keywords Model-based management • Philosophy of engineering • Science • Evolutionary epistemology • Social systems

[The military helicopter's bay door rolls open to reveal a handful of ordinary-looking people already waiting inside. They all wear bewildered expressions. It seems they've all

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29 *gotten the same treatment. Helen steps inside. A young man*
 30 *offers Helen his hand.]*
 31 *Hi, I'm Yusef.*
 32 *Helen.*
 33 *Helen, do you have any idea why this is happening to us?*
 34 *No.*
 35 *Well, think. What do we have in common?*
 36 *What do you do for a living, Yusef?*
 37 *I'm a nuclear physicist.*
 38 *I'm an astronomer.*
 39 *Geologist.*
 40 *I'm an astrobiologist.*
 41 *All right. So here we're all scientists.*
 42 *No, not me. I'm an engineer.*
 43 ***From the Film "The Day the Earth Stood Still"***

44 I am an engineer, too. Seemingly, engineers are not scientists. The truth is that we,
 45 as engineers, are not usually interested in building theories. We like to solve
 46 problems. Theories are general, whereas problems are specific. Scientists look for
 47 answers to general questions and explain phenomena, whereas engineers devise
 48 solutions, frequently using models. However, I think this reliance on models is
 49 precisely why there is a *science* of engineering. This chapter outlines such a
 50 clarification, i.e., engineers are scientists, though of a distinct type. Moreover,
 51 this chapter suggests that an engineering epistemology is a natural stance for the
 52 development of a science of management.

53 Why is this clarification needed? There is a common belief that engineers are not
 54 scientists, or that they do not produce scientific knowledge; rather, "they apply it."
 55 These ideas are held not only in science fiction movies. Several engineers I know,
 56 including professors and "scientific engineers," seem to believe this idea as well;
 57 engineers themselves do not tend to reflect on the *type* of knowledge that they
 58 produce, or how they accomplish such production. Moreover, philosophers and
 59 historians of science have traditionally neglected the study of engineering (para-
 60 doxically, technology has received far more attention). A proper examination of
 61 whether engineering produces knowledge in its own right is habitually absent in
 62 academic practice. Engineers seem to be seen as problem-solving, tool-using
 63 technicians incapable of producing new knowledge: knowledge-users, not
 64 knowledge-makers. However, a certain theory of knowledge in fact informs engi-
 65 neering practice, making it highly likely that the world of science is probably
 66 missing the diverse contributions made by an engineering *epistemology*.

67 My application to do doctoral studies in Economics exemplifies this situation.
 68 The documents were initially rejected because of my background. I still have a copy
 69 of the painful e-mail:

70 Dear Mr. Olaya, we are sorry to inform you that with your academic background you have
 71 to pass additional examinations. Your degree is a technical degree that is the reason why
 72 you have to pass additional examinations. We offer Doctoral degrees in Economics, Social
 73 Sciences and Law. For your future we wish you all the best.

Professor Markus Schwaninger, whom we are honoring in this book, had previously agreed to be my thesis supervisor. He very kindly wrote a letter to the Office of Admissions, clarifying that my master studies in Industrial Engineering—perhaps the most “social” of all engineering disciplines—was sufficient as a social *science* background. His letter was effective, and I was admitted, as the only engineer in a 50-student doctoral cohort full of economists and other social *scientists*. Four years of doctoral studies can be traumatic for such a black sheep. It very soon became clear that all my classmates were concerned about the correct application of research methods for building theories, finding research gaps, developing research questions, collecting data, manipulating data, and analyzing data. Data and theory-building in particular were their main sources of stress. What new theory would they eventually propose in their theses? In the meantime, I was thinking in terms of models: imagining models, building models, running computer models, and analyzing the results of these models. In a doctoral seminar on research methodology, I was the only student who presented computer simulation and modeling as the *method* for dealing with my research question. Everyone else had either a “qualitative approach” or a “quantitative approach;” no one had anything that even resembled a model for a specific situation. I began to think that maybe I was in the wrong place.

Fortunately, one of the few people who seemed to understand what I wanted to do was again my supervisor, Professor Schwaninger, because of his deep appreciation of the value of models for gaining understanding, generating new knowledge, tackling problems, and managing social systems. For the past few years he has led a research program on Model-Based Management (Schwaninger 2009, 2010), which invites those who run organizations to consider that better management is management based on models. Even so, however, there is still relatively little research attention given to the use of models for enhancing managerial effectiveness, and therefore there is also a minority understanding of this matter—except perhaps by a fortunate band of honorary black sheep,

In this chapter, I will highlight the meaning and the significance of Professor Schwaninger’s invitation. Model-Based Management makes use of distinctive elements of engineering knowledge, which turns out to represent a wide-ranging spectrum of possibilities for developing management as both an effective practice and a broad science. The argument runs as follows. Professor Schwaninger’s definition of a model as “an abstract, conceptual system by which a *concrete* system is represented” (2010, p. 1420, emphasis added) is a good starting point. Here, a model stands for a specific system in a concrete place at a specific time. Likewise, the starting point of any engineering task is also a specific situation, usually a problem to solve at a given time. This knowledge usually grows through the Popperian schema of “trial-and-error,” that is, model-aided trials are generated for every new situation, with only the successful ones (solutions or effective *designs*) surviving. By contrast, the science pursued by the management discipline is preoccupied is assumed to be one that deals with situations that call for handling by *theories* that are constructed from individual cases or data, via induction from the particular to the general. Apparently, the application of such theories suggests

119 courses of action for managers. This chapter suggests, on the contrary, that instead
 120 of relying on the application of theories, or on the suggestions arising from them,
 121 managers can do better by developing and using *models*. By approaching each
 122 unique problem by building a model for it, one matches more closely the recogni-
 123 tion of that *contingent* and *contextual* complexity which managers routinely face in
 124 dealing with social systems. In the long run, then, seen as a trial-and-error accumu-
 125 lation of knowledge, management practice can develop a truly Popperian science in
 126 the same way that engineers do.

127 2.1 The Science of Management

128 At the turn of the twentieth century, management, as a discipline and a unified
 129 practice, was still largely undefined (Crainer 2003). Two engineers changed that
 130 scenario. The French mining engineer Henri Fayol formulated a top-down perspec-
 131 tive of five functions for management: planning, organizing, coordination, com-
 132 mand, and control, along with his famous 14 principles of management,¹ which
 133 were, perhaps, the first general, theory-like suggestions for managing social
 134 systems. He proposed a distinct and enduring (Fells 2000) managerial philosophy
 135 that recognized, perhaps for the first time, the universality of management and its
 136 identification as a discipline in its own right (Crainer 2003). Frederick Winslow
 137 Taylor was also an engineer, specifically a mechanical engineer. He was also,
 138 perhaps, the first *scientific* engineer. In 1911, he published his magnum opus in
 139 which, inspired by President Roosevelt's call for national efficiency, he developed
 140 what he called "scientific management," which "fundamentally consists of certain
 141 broad general principles, a certain philosophy, which can be applied in many
 142 ways. . . a science for each element of a man's work" (Taylor 1911, pp. 20, 27).

143 Let us jump forward 100 years. Management still has the ambition of creating
 144 order (Brunsson 2008), a sort of antidote to chaos (Harding 2003) *based on the*
 145 *production and utilization of scientific knowledge*, as illustrated by the following
 146 standard MBA-textbook definition:

147 Management is the process of designing and maintaining an environment in which
 148 individuals, working together in groups, accomplish efficiently selected aims. . . Manage-
 149 ment applies to any kind of organization. . . . This framework has been used and tested for
 150 many years. Although there are different ways of organizing managerial knowledge, most
 151 textbook authors today have adopted this or a similar framework even after experimenting
 152 at times with alternative ways of structuring knowledge. . . . *Managers can work better by*
 153 *using the organized knowledge about management. It is this knowledge that constitutes a*

¹ Henri Fayol's 14 principles of management are as follows: Division of work, authority, disci-
 pline, unity of command, unity of direction, subordination of individual interests to the general
 interest, remuneration, centralization, scalar chain, order, equity, stability of tenure of personnel,
 initiative, and *esprit de corps* (Parker and Ritson 2005; Pryor and Taneja 2010).

science. . .the organized knowledge underlying the practice may be referred to as a science" (Koontz and Wehrich 2010, pp. 2–3, 8, emphases added). 154
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Taylor and Fayol, the founding fathers, would be pleased by this claim of 156
Taylor's. There seems to be a science of management, a universal, organized, 157
structured body of accumulated, theoretical, and teachable knowledge that can be 158
applied to management work. The self-proclaimed status of science rests on various 159
epistemic elements that I abbreviate under the expression "science by observa- 160
tion."² I will summarize these elements below. 161

2.1.1 *The Epistemology of Management* 162

In the second half of the twentieth century, the science of management took the 163
same direction taken by most contemporary social sciences, namely, toward an 164
incurable empiricism anchored in observation as the *source* of knowledge. In this 165
view, the generation of theories is driven by empirical data and observation.³ With 166
firmly established observations, an *inductive* mechanism develops general 167
statements. For instance, the influential "grounded theory" method develops 168
theories from systematically obtained data: "Generating a theory from data means 169
that most hypotheses and concepts not only come from the data, but are systemati- 170
cally worked out in relation to the data" (Glaser and Strauss 1967, p. 6). Likewise, 171
in case-study research, the analysis of case-based data is the source from which 172
theoretical propositions are developed, i.e., "the interest here is. . .theory generation 173
from case study evidence" (Eisenhardt 1989, pp. 535–536). This can happen via 174
pattern-matching or by establishing causal links to explain a phenomenon, e.g., 175
"You may begin by taking the data you have collected for a single case and 176
attempting to see whether they converge over a logical sequence of events (chro- 177
nologically) that appears to explain your case's outcomes" (Yin 1998, p. 252). 178
Induction is also the standard method in ethnography (van Maanen 1983), field 179
research (Snow and Thomas 1994), and quantitative methods: "Theories. . .usually 180
have been developed through *induction*, a process through which observations are 181
made (possibly casually at first), data are collected, general patterns are recognized 182

²"Positivism" or "idealism" are more accurate words, though they have been widely misused in management research literature; see Blackmore's (1979) clarification.

³Qualitative-based researchers collect data to interpret, understand, construct statements, and build theories: "Qualitative research involves the studied use and collection of a variety of empirical materials—case study; personal experience; introspection; life story; interview; artifacts; cultural texts and productions; observational, historical, interactional, and visual texts—that describe routine and problematic moments and meanings in individuals' lives" (Denzin and Lincoln 2000, p. 3). As for quantitative research, Black (1999) also stresses the following in his well-known text: "*Empirical* indicates that the information, knowledge and understanding are gathered through experience and data collection. . .At the foundation of the process of trying to understand events and their causes are observations" (pp. 3, 4, 6).

183 and relationships are proposed” (Black 1999, p. 8, emphasis original). In a compre-
 184 hensive review of leading management journals regarding the research
 185 methodologies actually employed by scholars, Scandura and Williams (2000)
 186 summarize the process of theory-building: “Theory often involves an inductive
 187 process. . . A generalization that starts from the data points that observations pro-
 188 duce” (p. 1250).

189 A process of induction aims, by definition, to generalize and to predict. It is
 190 expected that theories should apply to new instances, i.e., cases in different settings
 191 and places, in both the past and future. Attached to an inductive mode of thinking is
 192 the aim of generalizing from particular instances to generalities. The term *theory*
 193 denotes this aim, as a theory is expected to hold on a more general basis beyond
 194 what is observed. In fact, generalization and prediction are typical elements of good
 195 theory-building.⁴

196 These theories are stated as causal explanations, so as to answer *why* questions
 197 and therewith acquire the essence of a theory (Sutton and Staw 1995). Carlile et al.
 198 (2003) assert: “A theory is a statement of what causes what and why” (p. 5). The
 199 goal of these theories is to give general accounts of *observed* regularities, according
 200 to what the researchers have observed and confirmed. These accounts usually adopt
 201 a law-like formulation (Vallentyne 1988), an aspiration strongly defended in social
 202 science by several authors who argue in favor of the same type of laws allegedly
 203 used in physics, which is taken as example of ‘good’ science. For example, Kincaid
 204 (1988) claims that the restricted generalizations of social science are examples of
 205 “good” and “respectable” science because they are empirically based, causal,
 206 restricted generalizations which follow a confirmatory and inductive process.⁵

207 How can knowledge acquired through observation be trusted? In other words, why
 208 do researchers trust the theories based on them? The conjunction between the goals of
 209 generalization and prediction on one side and inductive processes on the other leads
 210 to *confirmation* as a final requisite of theory building, i.e., *under what conditions*
 211 *is a theoretical hypothesis confirmed by a piece of evidence?* (Edidin 1988).

⁴ Wacker (1998), in his research guidelines for theory-building, stresses that as long as a theory can provide answers to questions like *Could a specific event occur?*, *Should a specific event occur?*, or *Would a specific event occur?*, then we have a theory: “Good theory-building research’s purpose is to build an integrated body of knowledge to be applied to many instances by explaining who, what, when, where, how and why certain phenomena will occur” (p. 371).

⁵ Almost any issue of the *Academy of Management Journal* illustrates this bias that fabricates induced-from-data, and general (though restricted), law-like, causal, theoretic propositions. The following are examples: (1) “Executives who either scrutinize the interest of potential partners or target strong direct ties are likely to form new interorganizational ties more efficiently” (Hallen and Eisenhardt 2012, p. 50); (2) “Cognitive team diversity positively relates to individual team member creativity” (Shin et al. 2012, p. 200); and (3) “Market commonality, resource similarity, and their interaction are related in the same direction with both the likelihood of foothold attack and foothold withdrawal” (Upson et al. 2012, p. 104). Usually the research questions are biased toward law-like causality, such as the following: (1) What are the determinants of power? (Finkelstein 1992); (2) What are the factors for successful inter-partner learning? (Hamel 1991); and (3) What are the determinants of absorptive capacity? (van den Bosch et al. 1999).

In this case, collected data constitute the basis for having *positive* knowledge. For 212
example, with regard to qualitative research, the principle of “theoretical saturation” 213
serves as a criterion for when to stop adding new cases: “Theoretical saturation is 214
simply the point at which incremental learning is minimal because the researchers are 215
observing phenomena seen before” (Eisenhardt 1989, p. 545); similarly, replication 216
of multiple cases can produce “corroboratory evidence” (Yin 1998). Within quantita- 217
tive methods, this premise operates no differently: “Theories are the basis of research 218
studies and can be thought of as formal statements of explanations of events, 219
expressed in such a way as to allow for their investigations, confirmation and 220
verification” (Black 1999, p. 8). Hence, theories are *valid* as long as they are 221
confirmed by different and future observations. The influence of the positivism of 222
the Vienna Circle prevails in this domain by defining the possibility of scientific 223
statements in observational or experimental verification (Ray 2000). 224

Finally, the search for confirmation is nothing less than the search for *justifica-* 225
tion of knowledge. In the present case, intellectual authority inheres in sense 226
experience. Justification philosophy, understood as the search for epistemic 227
authorities, has been the dominant style of Western philosophy—supporting the 228
customary view of knowledge as *justified true belief*—as one that looks for “well- 229
grounded” (positive) knowledge. Justificationism is rooted in the question, *When is* 230
it rational to accept a particular theory? The expected answer is: *It is rational when* 231
it has been verified or probabilified to a sufficient degree (Radnitzky 1987). This 232
position supports most of current Western thinking regarding what science should 233
be. Given a justificationist logic, it is rational to accept only those positions that 234
have been justified according to rational authority, which in this case is sense 235
experience. 236

2.1.2 Summary

237

The habitual epistemology of the science of management assumes that knowledge 238
should be justified, and thus establishes that an empirical basis must be the source of 239
knowledge; accordingly, the epistemic authority is sense experience. Hence, this 240
knowledge is approached and generated via observations—a passive stance in 241
which the environment imprints, or instructs, the researcher—and, later on, con- 242
firmed with further, repeated observations that allow for generalization (induction) 243
with allegedly valid, predictive, law-like, causal statements called “theories.” 244
Table 2.1 lists these essential elements. 245

t1.1	Table 2.1 Pursued elements in the epistemology of management science	Purpose	Development of theories
t1.2		Theories	Law-like causal statements
t1.3		Explanation	Causality
t1.4		Source of knowledge	Observation
t1.5		Knowledge	Justified true belief
t1.6		Method	Induction, generalization
t1.7		Validity	Empirical confirmation
t1.8		Goal	Prediction

246 2.2 The Science of Engineering

247 Engineering is the “discipline of the particular” par excellence, that is, practical
 248 wisdom coupled to action. However, engineering as distinct from “technology” as
 249 such has been dismissed by intellectuals, philosophers, historians of science, and
 250 engineers themselves as a worthwhile and authentic epistemic enterprise on its own
 251 terms (Goldman 2004; Miller 2009; Mitcham 1998; Van de Poel and Goldberg
 252 2010). Even so, there has been a complementary need in the past century to
 253 recognize engineering knowledge as distinctive and intrinsic to engineering, differ-
 254 ent from traditional concepts of scientific knowledge. Yet the idea that engineering
 255 *is* “applied science” implies that what makes an engineer an engineer, and what an
 256 engineer delivers, is (applied) scientific knowledge instead of a different type of
 257 knowledge, that is, *engineering* knowledge (Davis 2010).

258 This section demarcates engineering from science. The very opportunity for a
 259 contribution to management science by engineering develops from the significant
 260 opposition that engineering knowledge represents to the elements of management
 261 science shown in Table 2.1. Dichotomies can be dangerous, but they can also be
 262 very instructive: The power of opposition delivers argumentation (Macagno and
 263 Walton 2010), facilitates cognitive processes (Krishen and Homer 2011), and
 264 serves to imagine extremes so as to better anticipate the spectrum of possibilities
 265 (Godin 1999), as in Heraclitus’s dictum “from the strain of binding opposites comes
 266 harmony” (Heraclitus, ca. 500BC, p. 31). Thus, although there is a risk of missing
 267 the shades of gray because of the apparent naiveté of simplification, this section
 268 takes that risk because it aims at exploring both the defining differences (not
 269 commonalities) and the *intrinsic* elements of engineering knowledge.

270 2.2.1 The Epistemology of Engineering

271 Perhaps the first step to take in that direction is to dismiss the traditional (Layton
 272 1974) and misleading (Goldman 2004; Hansson 2007; McCarthy 2010; Pitt 2010;
 273 Van de Poel 2010) belief that engineering is an “applied science.” The characteris-
 274 tic that is generally accepted as essential to engineering is *design* (Pitt 2011; Van de
 275 Poel 2010). Thus, it should suffice to say that design means a *creative* rather than

merely an *applicative* (or *reproductive*) enterprise (Doridot 2008). Moreover, design goes beyond nature (Auyang 2009), and thus is unmistakably distinct from natural philosophy. Instead of referring to nature, design refers to human artifice: it is the attribute of a human being who adapts means to a preconceived end (Layton 1974). In fact, design-rich, science-independent engineering is easy to appreciate (Pitt 2011): For instance, consider the Mayan pyramids and the Inca road system.

Design cannot stay at home in theory, for it is a contextual and intensely particular process (Goldman 2004). Engineers relate directly to practical problems: their “know-how” is constructed contingently and in specific contexts (McCarthy 2010). Although the practice of engineering can aspire to special types of generalizable knowledge via, e.g., abstraction or idealization (de Vries 2010), engineering already must start with less far-reaching idealizations than natural science, because the practical approach in engineering requires that designs *work* in real life; e.g., the effects of friction or air resistance cannot be dismissed (Hansson 2007). These functional considerations set engineering knowledge apart (Auyang 2009). Such a practical approach delivers practical knowledge; engineers know *what to do* in non-ideal situations that require the identification or development of a corresponding tool or application, and this “know-how” is where the nature of engineering knowledge resides (McCarthy 2010).

Engineering itself is also a culture or distinctive way of doing things (Davis 2009; Godfrey and Parker 2010), and a type of knowledge shared by researchers, design teams, and whole corporations (McCarthy 2010). The philosopher Sven Hansson (2007) establishes six defining characteristics that, in combination, distinguish engineering science from traditional sciences:

- Study objects are constructed by humans (rather than being objects from nature).
- Design is an essential component. Objects are not only studied but also constructed by engineering scientists.
- The categories for classifying objects are usually specified according to functional rather than physical characteristics; e.g., to determine whether an object is a screwdriver requires determining whether it indeed drives screws.
- Engineers operate in value-laden contexts that influence concepts and designs; e.g., “user-friendly,” “risk,” “better,” etc.
- Engineering knowledge is harder to generalize than natural science knowledge because of real-world restrictions and complexity that cannot be disregarded.
- Exact mathematical precision and analytical solutions are not required if a sufficiently close approximation is available.

In addition to these points, Doridot (2008) demarcates the elements of a Normal Engineering Science (in the Kuhnian sense), from which I want to highlight the following: (1) the creation of intentionally determined artifacts by experimental *methods* that in turn become more fundamental than (and not derived from) *theory*, which in turn brings in (2) a *pragmatic* concept of truth.

Indeed, engineers do not favor a priori starting points: first, they consider the issue; then, they determine what to do. This aim-oriented approach represents a third way that holds its own between the so-called objectivist and subjectivist

t2.1 **Table 2.2** Typical science versus engineering-based reasoning, based on Goldman (2004)

t2.2	Typical science	Engineering
t2.3	<i>Sufficient reason/necessity</i>	<i>Insufficient reason/contingency</i>
t2.4	Theory	Practice
t2.5	Know-that	Know-how
t2.6	Abstract	Concrete
t2.7	Theory-bound	Task-specific
t2.8	Justified knowledge	Unjustified knowledge
t2.9	Unconditional, necessary	Contingent
t2.10	Understanding, contemplation	Action
t2.11	Disinterested	Goals, purpose
t2.12	Truth	Effective, satisfying
t2.13	Universal	Particular
t2.14	Commonness, normality	Uniqueness, heterogeneity
t2.15	Prediction	Anticipation
t2.16	Timeless	Temporal, historical
t2.17	Absolute	Relative
t2.18	Utopian, context-free	Contextual
t2.19	Value-neutral	Value-laden, purpose, consequences
t2.20	Certain (known probabilities)	Uncertain (unknown probabilities)

320 philosophies (Doridot 2008). This third way also runs between the halves of the
 321 traditional discovery vs. invention dichotomy, along a middle path that is
 322 committed to *designing* the world (Floridi 2011). A problem-oriented way of life,
 323 such as the one that engineers follow, means dealing with new situations that are
 324 different from previous situations, and with new and different problems for differ-
 325 ent clients in new and different settings. This *modus vivendi* explains why the
 326 methods of engineering are *heuristic*, in the sense that they are *unjustified*, fallible,
 327 context-defined, and problem-oriented. Moreover, this heuristic knowledge deals
 328 with authentic novelty because, unlike probabilistic risk analysis, engineering
 329 practices (e.g., safety factors, multiple safety barriers, etc.) work under conditions
 330 of genuine uncertainty with *unknown* probabilities (Hansson 2009). Perhaps more
 331 importantly, engineering knowledge requires the exercise of the engineer’s judg-
 332 ment. Unlike “pure knowledge,” judgment is an epistemic and contingent relation
 333 between the judge and what he has in front of him (Davis 2009); this marks another
 334 point of departure from scientific theories which, on the contrary, are explicitly
 335 value-neutral (Goldman 2004). Hence, engineering knowledge provides change
 336 and solutions—or assists in doing so—given the available resources, to poorly
 337 understood and uncertain situations in a rich, multi-variant space of technical,
 338 ethical, aesthetic, and humanistic criteria (Koen 2010).

339 A general division can be demarcated under the previous depiction. Goldman
 340 (2004) traces the historical opposition between a form of reasoning based on what
 341 he calls *sufficient reason* (necessity) and a form of reasoning based on *insufficient*
 342 *reason* (contingency). Such a distinction serves as the starting point for showing an
 343 antagonism between typical science and engineering, summarized in Table 2.2.

The ideal of *sufficient reason* finds its best example in mathematics, where it is paradigmatic of the most admired Western values that also depict the typical ideal pursued by science, namely, theory-bound universal knowledge. The customary epistemological elements of management science discussed in the previous section (Table 2.1) are a good example. The engineering way of doing things works under the opposite and undervalued principles that favor contingent solutions. The sufficient-reason paradigm has been favored since Plato, who endorsed a dichotomy between *episteme* and *techne*, to the present day, which signifies the divorce of reason from action, as well as the prevailing priority of theory over practice in our current academic culture, and therefore of, thinking over making and doing, and correspondingly of representations as copies over representations as models (Floridi 2011).

2.2.2 Trial and Error

Gaining engineering knowledge, under the premise of *insufficient reason*, does not mean reinventing the wheel. Engineering knowledge grows; every design *is* knowledge, and such knowledge adapts over time, which may explain its success. Designs evolve over time because the problems they solve change, demanding adaptive changes in designs. Knowledge-making producers of artifacts (as opposed to mere knowledge-users or information-imprinted agents) use a trial-and-error approach along with a long process of accumulation (Floridi 2011; Ziman 2000). The seminal works on engineering knowledge carried out by Walter Vincenti, engineering professor at Stanford University, illustrate this process. He shows how engineering design follows a task-oriented, Darwinian process of variation and selection, that is, “trial and error” (Vincenti 2000). The development of Edison’s lighting system is an example of an unjustified, blind innovation to the well-accepted gas lighting system (Vincenti 1995). Edison grew 6,000 vegetables during his search for a workable filament for the incandescent lamp; literally one thing after another was tried until one of them worked (Vincenti 1979). In fact, direct testing has always been a major engineering approach, possibly because of complexity that does not allow for a mathematical solution (Hansson 2007). Vincenti also gives a full, detailed description of the process of trial and error in the innovation of flush rivets in American airplanes (1984) and retractable airplane landing gear (1994).

All of the engineers involved in Vincenti’s cases created effective designs with direct guidance from neither physical or theoretical “first principles” nor any data from empirical, “validated” knowledge. As Pirtle (2010) shows, these engineers were guided by the use of conceptual models—in such cases, mental conceptions guide the search of how designs should look and work..Vincenti (2000) himself underscores that the variation-selection (trial-and-error) process is what guarantees that engineering knowledge “works” in the real world under real constraints. Such a process helps to understand why engineering knowledge seems to explain the world more accurately than traditional scientific knowledge.

385 The higher epistemic and efficiency constraints faced by engineers (Pirtle 2010)
386 generate a more secure and trustworthy type of knowledge (Pitt 2011) that does not
387 need epistemic authority. That is to say, an engineering-based epistemology need
388 not concern itself with epistemic justifications. The usual Western established
389 notion of knowledge as “*justified true belief*” means nothing in a pragmatic
390 approach in which knowledge is *unjustified*. In the words of Pitt: “If it solves our
391 problem, then does it matter if we fail to have a philosophical justification for using
392 it? To adopt this attitude is to reject the primary approach to philosophical analysis
393 of science of the major part of the twentieth century, logical positivism, and to
394 embrace pragmatism” (2011, p. 173).

395 A process of blind variation and natural selection is perhaps the only non-
396 positivist method of growth of knowledge in which the requisite of justification is
397 dismissed all the while engineering knowledge grows: “What works is what
398 counts.” The term *blind* denotes the fact that the generation of trials is not
399 conditioned by either observation or previous results. Concern regarding the origin
400 of such trials does not exist, i.e., it is irrelevant; trials do not necessarily have to be a
401 priori supported by anything, including theories or data. Variations can be freely
402 generated with the help of any procedure, sourced merely from reason or guesswork,
403 or guided by previous expectations (either “theoretic” or not) (Stein and Lipton
404 1989), guided with the help either of computers or simply by imagination and
405 instinct. Hence, this type of knowledge is not sourced exclusively through
406 observations (or any other indirect mechanism of representing the world). There-
407 fore, the engineer is far more active than the “ideal” scientist because s/he is not
408 “imprinted” by observations; the engineer actively runs blind trials. Although it is an
409 inefficient process, it also has the virtue of *effectiveness: it solves the problem*. Blind
410 trials often hit the target. Such an inefficient process applies Ackoff’s dictum: “It is
411 better to do the right thing wrong than the wrong thing right” (Ackoff 2001, p. 345).

412 The trial-and-error process in the growth of knowledge is the same process
413 indicated by the epistemology of Karl Popper (1963, 1968, 1972): An evolutionary
414 growth of unjustified knowledge that becomes the natural home for engineering
415 knowledge. Popper’s epistemology is a problem-solving oriented schema of knowl-
416 edge growth that follows the method of trial-and-error, that is, variation and
417 selection. Blind variations are generated, selected, and maintained (or eliminated)
418 through evolutionary cycles, and instances of fit are achieved by selection among an
419 abundant generation of possibilities. Given these processes, an evolution in the
420 direction of better fit to the selective systems becomes inevitable (Campbell 1965).
421 Here, the knowledge process follows the logic of natural selection; the increments
422 of knowledge involve not only the development of species but also other epistemic
423 activities, such as thought and science:

424 The growth of our knowledge is the result of a process closely resembling what Darwin
425 called ‘natural selection’; that is, *the natural selection of hypotheses*: our knowledge
426 consists, at every moment, of those hypotheses which have shown their (comparative)
427 fitness by surviving so far in their struggle for existence; a competitive struggle which
428 eliminates those hypotheses which are unfit. This interpretation may be applied to animal
429 knowledge, pre-scientific knowledge, and to scientific knowledge. What is peculiar to
430 scientific knowledge is this: that the struggle for existence is made harder by the conscious

and systematic criticism of our theories. . . This statement of the situation is meant to describe how knowledge really grows. It is not meant metaphorically. . . We try to solve our problems, and to obtain, by a process of elimination, something approaching adequacy in our tentative solutions (Popper 1972, p. 261, emphases original)

Perhaps the best summary of this idea is the phrase “knowledge by trial-and-error.” This epistemology has been widely neglected—or, in the best cases, misunderstood—in the dominant philosophical traditions (Bartley 1987), which evidently include the traditions that have shaped management research.

2.2.3 *The Challenge of Engineering Knowledge*

To summarize, the central epistemic elements that underpin the science of management—*induction, validity by confirmation, and the justification of knowledge*—become irrelevant in the trial-and-error process of growth in engineering knowledge, which instead grows by selection or elimination, not by confirmation. Engineering knowledge is conjectural. “Conjecture” in this context means that there is no positive or confirmed “valid” knowledge. We try to refute our conjectures and not to confirm them, which was Popper’s answer to Hume; as long as we do not succeed, our knowledge remains unchallenged, although uncertain.

A non-justificationist epistemology defies the grounding of mainstream management science presented in the previous section (Table 2.1), and, in addition, it also defies the most popular conceptions of science. The academic community of management science, being informed by those scientific epistemologies, seeks positive knowledge built on justified, general theories which in turn are based on confirmed observations. This section has shown that engineering knowledge challenges such assumptions: Unjustified, task-specific trials are tested in contingent, truly uncertain, and ethically demanding situations in a process that ends up accumulating successful, evolving, problem-solving designs.

A challenge represents opportunities. On the one hand, knowledge does not have to be positive, verified, or confirmed; knowledge does not have to be based on observations either, and observations do not have to be generalized. The accumulation of scientific knowledge can grow through trial-and-error, as Popper already has argued, and as engineering already shows. On the other hand, the trials posed by engineers are habitually *model-aided* trials. The next section shows Professor Schwaninger’s Model-Based Management to be a form of engineering knowledge, a task-specific activity that aims to produce effective, transforming designs for the particular and complex environment that managers face, namely, social systems.

466 2.3 The Engineering of Social Systems

467 Engineers use models to guide understanding, engage with the world, explain
 468 events, and design systems. In regard to human systems, which are the same
 469 systems with which managers deal, engineering faces more challenging and per-
 470 haps more promising scenarios than, for instance, the engineering of mere physical
 471 devices. This section uses system dynamics (SD) modeling as an example.

472 2.3.1 Models of Social Systems

473 System-dynamics models are a particular type of model that helps generate knowl-
 474 edge from an endogenous perspective (Sterman 2000a). Upon first review, it would
 475 seem that SD models promote generalization through idealization by removing
 476 elements that are part of the modeled system and thereafter representing the system
 477 based on properties or “working principles” that would govern such a system, e.g.,
 478 thermodynamics in physical systems (Pirtle 2010). Some social sciences follow a
 479 similar stance; for instance, consider the branches of economics that assume the
 480 working principles of *homo oeconomicus* as a starting point. However, SD models
 481 differ from such approaches in not being theory-bound but rather task-specific.
 482 David Lane (2001) has already explored this concept, showing that SD models are
 483 not assumed to work under invariant universal laws, nor do they seek to deliver
 484 theories of human behavior or individual action. A SD model is a theory for a
 485 specific situation or, more accurately, it is a small theoretical statement about a
 486 particular situation. These models or “micro” theories are essentially structure-
 487 based and not content-based explanations, i.e., they are not defined by the properties
 488 of objects or entities but rather by the ways in which actors, processes and activities
 489 are arranged and organized in a particular setting. A SD model is a functional
 490 abstraction, and as such, it is at home in the intrinsically functional tradition of
 491 engineering knowledge (Auyang 2009). These models help to build *dynamic*
 492 *hypotheses*, which are mechanisms with explanatory power (Olaya 2004, 2005).
 493 These hypotheses are developed for each specific problem or setting: They explain
 494 contingent, specific, problematic behaviors in terms of the structure of the
 495 corresponding system.⁶

496 A SD model is essentially a model of decision rules employed by actors. A large
 497 part of the craft of building this type of model is the ability to study specific

⁶ Nevertheless, we can also establish general classes of models, e.g., “generic structures,” which are theories of structures (feedback loops, levels, rate equations, etc.) that are linked with corresponding dynamic behaviors (Lane and Smart 1996) which can fuel processes of conceptualization, model construction, and generation of trials. This fact marks an intersection with typical scientific knowledge that aims to enhance understanding, either within a domain of application or across different domains, by transferring structures across them. In general, models can help to build theories that transcend concrete situations (Schwaninger and Groesser 2008).

decision-making processes and to reliably represent them in decision rules, under 498
 different eventual, contingent scenarios, so as to “produce” the different decisions 499
 that such rules generate (Sterman 2000a). This method requires studying the 500
 concrete system that will be modeled or, more specifically, the decision rules that 501
 the actors in the particular system actually use. In 1956, Jay Forrester (2003) 502
 highlighted, as a defining characteristic of this type of model, the study of decision 503
 criteria—what he referred to as “guiding policies”—that must not be defined as 504
 depending on historical and exogenous data but rather on “motivations, hopes, 505
 objectives and optimism of the people involved” (p. 341). It is hard to overestimate 506
 the power of modeling, because it implies that a social system is not assumed to 507
 function in a way that can be described with a priori laws or theories of human 508
 behavior. Moreover, modeling also means that these decision rules serve as starting 509
 points, instead of “observed regularities” or data. These implications make sense if 510
 we assume that the decisions that agents make (the results of applying decision 511
 rules), which constitute typical observable data, change over time, usually 512
 according to different environmental conditions. Hence, decision-making agents 513
 generate observable *irregularities*. Contingent engineering knowledge can address 514
 systems assumed to be driven by such an agency—systems in which agents can *act*. 515
 I illustrate these ideas in the next section. 516

2.3.2 An Example: Operational Thinking Versus Induction 517

There are several scenarios in which engineers generate knowledge through 518
 modeling; for instance, consider the recognition of feedback structures, the perva- 519
 sive inertia of accumulations, the role of nonlinearities, and the impact of informa- 520
 tion delays on the behavior of systems. This section identifies the notion of 521
operational thinking as one of these possibilities; a more detailed version was 522
 developed in a previous work (Olaya 2012). 523

The first section showed that the most common way to “know” the world uses 524
 observations (data) to generate knowledge in order to generalize (for induction) and 525
 build predictive, general theories about the world. As an example, Mkhabela (2004) 526
 develops a typical time-series approach for a dairy farm in South Africa, in which 527
 the equation that defines milk production is as follows: 528

$$\gamma_t = \beta_0 + \beta_1 t + \beta_s A + \varepsilon_t$$

Equation 2.1: Calculation of milk production with γ_t : milk production (liters) 529
 for time period t . $s = 1$ (autumn), 2 (winter), 3 (spring), 4 (summer). $A = 1$ if 530
 $s = 2, 3$ or 4, or $A = 0$ if $s = 1$. β_i : the appropriate regression coefficients. 531
 ε_t : random error. 532

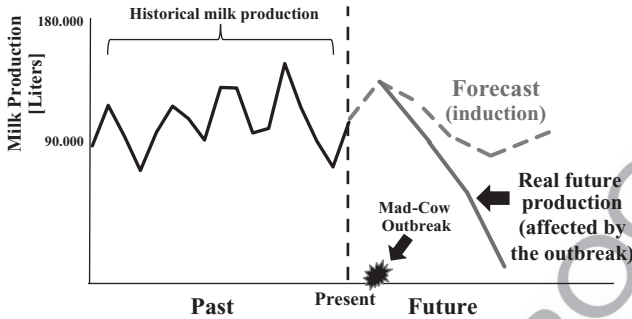


Fig. 2.1 Knowledge based on data misses unexpected events (Olaya 2012)

533 This time-series equation (Eq. 2.1) uses historical milk data from 33 observations
 534 for the period 1990–1998 to forecast milk production. This equation is an abstract
 535 generalization from past data regarding milk production. As human beings, we tend
 536 to believe that if conditions are similar, then events will repeat themselves. This
 537 process of generalization in space and time based on observation (i.e., induction)
 538 illustrates the “commonsensical” method of science, i.e., using data as a source of
 539 knowledge to generalize and predict.

540 However, there is a problem with such an approach. Figure 2.1 shows a timeline in
 541 which the “past” section displays the historical, observed data for milk production
 542 and the vertical dotted line represents the present. Now, let us suppose that there will
 543 be a first-ever mad cow outbreak. A time-series based forecast (for example, based on
 544 Eq. 2.1) is unable to capture such a contingent event even though its goal is to
 545 “forecast.” Unobserved events are excluded from inductive knowledge. Observations
 546 are used to “understand” the world by hypothesizing what can, may, or will happen,
 547 but the world has to be uniform for induction to work; otherwise, all innovations,
 548 including outbreaks, become “black swans.”⁷

549 Hume (1740) already showed that induction is an untenable position for
 550 generating knowledge: “There can be no demonstrative arguments to prove, that
 551 those instances, of which we have had no experience, resemble those, of which we
 552 have had experience” (p. 62). However, we none the less develop some sciences
 553 anchored in these assumptions, so that future events will resemble past events and
 554 organizations will resemble each other. These assumptions are needed in order to
 555 have science based on observation (Table 2.1). This is a “common sense” philosophy
 556 that prevails in what the social sciences, including management science, seek as their
 557 epistemological stance.⁸

⁷ In fact, one forecaster of the dairy industry states: “Forecasting the dairy markets has almost become a fool’s errand, because of the frequency with which ‘black swan events’ turn our outlooks upside down. There is no ‘normal’ anymore” (Levitt 2011, p. 34).

⁸ This situation is somewhat ironic, because the most influential scientists of modern times (e.g., Newton, Darwin, and Einstein) were non-justificationists: Newtonian mechanics, the evolutionary theory of Darwin, and the theory of relativity were not induced from particular cases or “data.” As Popper (1974, p. 171) stated, “induction is a myth,” a very popular one in the social sciences.

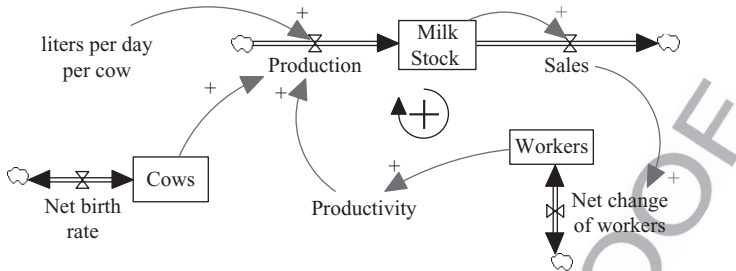


Fig. 2.2 Operational model for milk production on a particular farm

Engineering involves a different manner of engaging with the world. The next 558
 example is inspired by an idea from Barry Richmond (1993). Figure 2.2 shows a 559
 stock-and-flow model of a dairy farm. 560

The values of the variables in Fig. 2.2, the equations that define them, and the 561
 configuration and arrangement of the system as displayed in that model are specific 562
 to this particular farm. For example, *liters per day per cow* refers to the type of cows 563
 that this farm uses, and the *Productivity* multiplier is specific for the workers that 564
 this farm employs and the way in which these workers (and no others) affect the 565
 production of milk on this farm according to their particular skills, available 566
 technology, mode of working, historical accumulated knowledge, etc. Let us 567
 focus on a possible equation for *Production*: 568

$$Production_t = \textit{liters per day per cow} \times \textit{Cows} \times \textit{Pr oductivity}$$

Equation 2.2: Formulation of production 569

Equation 2.2 establishes that the daily production of milk equals the number of 570
 cows (at that point in time) multiplied by the amount of milk that each cow 571
 produces per day; this amount is also affected by the *Productivity* multiplier, 572
 which in turn depends on the number of workers available (Fig. 2.2). Equation 573
 2.2 is not a *law* of milk production, nor is it a *theory* of milk production. This 574
 equation for *Production* is a decision rule for this particular case; that is, it defines how 575
 the actors in this system act and decide, according to the modeler. It does 576
 not necessarily work for other farms, not even for the very next neighboring 577
 farm, because the impact of the number of workers on productivity for 578
 other farms is most likely different (affected, e.g., by lazy workers, better milking 579
 techniques, etc.). The engineering professor Barry Richmond called this type 580
 of thinking “operational thinking,” which refers to thinking in terms of *how things* 581
really work, as opposed to, for instance, how they theoretically work, or how they 582
 usually work (Richmond 1993). Such an attitude is a trademark of engineering 583
 thinking; in this case, Equation 2.2 captures how operations and decisions 584
 (milk production) are actually produced as a function of resources, the use of materials, 585
 and information. Contrast this latter equation with the time-series equation (Eq. 2.1), 586

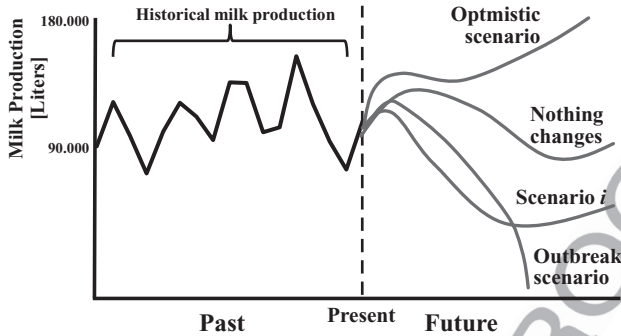


Fig. 2.3 Exploration of scenarios. Operational knowledge shows how the systems works (according to the operation of the system, not according to the data) under diverse, unknown future conditions (Olaya 2012)

587 which is a non-operational equation for milk production that relies on *data* instead
 588 of cows, workers, decision rules, delays, and so on.

589 Equation 2.2, though very simple, has other virtues; for instance, it allows us to
 590 capture hypothetical events that may never have been observed on the real farm.
 591 Such fictitious events can be simulated with a computer, and we usually call them
 592 “scenarios;” these explorations permit us to conjecture how and why the system
 593 “produces” its own behavior and what the system might be able to “produce” under
 594 different unknown circumstances (Fig. 2.3). For instance, the scenario of a mortal
 595 epidemic in which cows start to disappear, because of, for example, a mad cow
 596 outbreak, can be simulated by progressively decreasing the cow’s *Net birth rate*.
 597 The quantity of cows will go to zero and, in such a case, the structure of the model
 598 (including the equation for *Production*) guarantees that production will be zero: no
 599 cows, no milk. This outcome is explained in terms of the arrangements, physical
 600 structure, relationships, and decision processes of the farm system. This type of
 601 knowledge of how and why the system behaves as it does, as a function of its own
 602 structure, its own decision rules employed by involved actors, its particular config-
 603 uration and feedback loops, its specific material and information delays, its
 604 nonlinearities, etc., is captured in a *dynamic hypothesis*, i.e., an explanatory mech-
 605 anism (Olaya 2004, 2005) of the system’s behaviors in terms of its own structure.
 606 The scenarios in Fig. 2.3 are not “possible forecasts.” Engineering knowledge
 607 changes the question, so instead of asking “what will happen?,” it asks “how does
 608 it work?” so as to intervene and transform the system with robust policies that
 609 incorporate the way in which the particular system is organized and how its specific
 610 actors act.

2.3.3 Management as Engineering

611

A social system is a system of interacting agents. Let us restrict the concept of a social system to human beings, with a purpose that is either formally established, e.g., a corporation, or perhaps blurry, multi-purpose and subject to many possible disputes, e.g., an urban transportation system. Each social system is complex, messy, and unique, with its own singular accumulated history, i.e., it is an evolved system; above all, it is created and realized by the very same people who form it with every decision that they make. To *manage* a social system is to manage people who are free decision-makers, whether as part of a dairy farm, a firm or a whole country. Their freedom requires us to reject the assumptions of uniformity and predictable futures forecasted from past actions or other social systems.

Figure 2.4 shows an operational model for a particular organization with a specific task: To diminish its high expenditure rate. The equations capture the particular decision-making processes of this specific organization; for instance, *Expenditure* is a function of the number of employees, salaries, inventory costs, production, and other costs. The challenge of a modeler is to reliably capture a function that describes the way in which expenditure is generated. Naturally, the formulation of such a decision rule requires the collection of a special type of “data” from, e.g., interviews with the respective decision-makers. However, the “data” for *Expenditure* that the model generates is not based on past expenditure but rather on the actual operation of expenditure, i.e., “how expenditure works” according to the system to which it belongs. In this case, the values through time of the variable *Expenditure* are not induced from its past values but rather are generated as the result of the operation of the whole model, which simulates, iteratively, every contingent decision. The behavior of *Expenditure* is therefore the outcome of combining decision rules, feedback loops, delays, nonlinearities, and so on. *Expenditure* is “produced by the system.” This reasoning applies to all of the other variables; each one is formulated accordingly for this specific organization.

Additionally, a simulator allows for the exploration of scenarios and different, new policies, so as to understand how and why this specific arrangement of variables, values, and equations (that is, decision processes) for this particular organization “works.” The implementation of these new policies represents new designs and redesigns for this system, based on the operational understanding of how this system works. However, the human mind is very limited in its capacity for examining the consequences of such redesigns (Norman 1983). Simulations serve as first testers, and survivor designs persist (remain); in this way, knowledge can evolve and accumulate over time. In the long run, computer modeling and simulation enhance and promote conceptual change, because they can be used to create task environments in which experiments can be made to examine the dynamic consequences of our assumptions (through their representation in a model). What are the expected results of the simulation? Did the results turn out as expected? Why did the results turn out the way they did? As experimentation continues, new questions surface and further trials are tested with the simulator; with possible

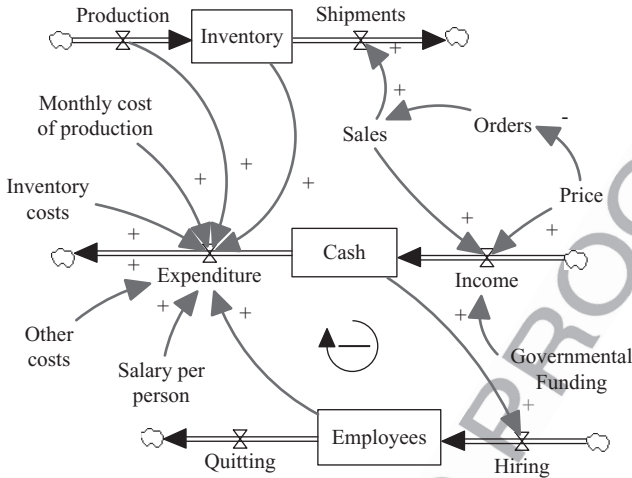


Fig. 2.4 A management model for a particular organization

654 modifications, fruitless trials are discarded and successful ones are retained. This
 655 process promotes knowledge and supports design and redesign in concrete settings
 656 and for specific purposes (Olaya 2009; Schaffernicht and Olaya 2012).

657 Figure 2.4 illustrates how engineering knowledge proceeds under the *insufficient*
 658 *reason principle* (Table 2.2). The model shows an action-oriented epistemology
 659 that seeks effectiveness according to specific management goals for this specific
 660 organization. Such a model uses neither theories of social action nor a priori
 661 assumptions. The knowledge that such an epistemology delivers is not theory-
 662 bound but rather task-specific. Nor does it use past data to generate results.
 663 Simulated data are generated using the actual functioning, arrangements, and
 664 operation of a system. New knowledge in the form of dynamic hypotheses—partial
 665 explanations of the behavior of *Expenditure* as a function of the structure of *this*
 666 system—can be generated through simulation. Such knowledge is specific, tempo-
 667 ral, contextual, and pragmatic. This model-based approach, driven by operational
 668 thinking (“how things work,” or more precisely, “how this thing—and no other—
 669 works”), introduces a contingent, task-oriented form of management. Moreover, a
 670 model constructed with this type of thinking, as opposed to a data-based model,
 671 allows for addressing “What if. . .?” questions that can be answered according to the
 672 decision rules of involved agents. The “if” captures contingency, i.e., “What
 673 happens if decision-makers choose this or that. . .?” Simulation helps us explore
 674 diverse scenarios, probable or improbable. This contingency recognizes the free-
 675 dom of decision-makers who create and re-create a social system through decision
 676 processes.

677 A previous study (Lammoglia et al. 2010) proposes an option for implementing
 678 these ideas. Managerial efforts can be directed toward unrestricted processes of
 679 production of blind variation, that is, the production and iteration of models, which
 680 encourages the development of a modeling culture. For instance, Ellerman (2004)

proposes the implementation of parallel processes of blind experimentation. Variation and exploration are improved by dividing modeling populations into subgroups with different probes under semi-isolated, selective pressure. The results from these subgroups are cross-communicated and compared in order to enhance the performance of the whole group, and the results of competing models, developed through semi-isolated stages, can be compared with concurrent models. This strategy differs from the traditional managerial principle of allocating resources only to the “best” or “optimal” model. This is a trial-and-error, model-supported process for producing new designs in the form of policies, actions, activities, etc. Hence, rather than expect applications or guidance from general theories, management can directly promote the growth of knowledge by establishing settings that (1) produce undirected and unrestricted model-based trials and (2) enact selective pressure to eliminate unsuccessful trials. Model-aided trials allow for the experimentation and exploration of diverse management scenarios. As long as the design works, then knowledge—in the form of conjectural, successful designs—remains unchallenged, although uncertain.

2.3.4 Summary

If what social systems do is driven by the decisions made by the corresponding actors and the way in which such decisions occur, e.g., the arrangement of actors, delays, the use of resources and information, and specific decision rules, then the design and redesign of these systems lead to the design of new arrangements, new configurations, and the promotion of new decision-making processes. Engineers succeed because the ability to design requires the combination of diverse elements into a working whole with the aim of achieving preconceived ends (Layton 1974). All of these tasks are, naturally, tasks for managers, and as long as managers design these social systems, they are indeed *engineering* those systems. Managers do not have to be forecasters to “manage,” which still appears to be an aspiration of the science of management. Instead, managers can understand how and why their specific managed systems work, with the aim of promoting transformations accordingly and thereby generating the growth of knowledge within their own organizations.

2.4 Outlook

The old universalist vision of *general* management remains unchallenged. Fayol searched for universal principles to define the general activities that managers in any organization should perform. However, Taylor, unlike Fayol, had a bottom-up view grounded in the *task* idea; that is, he was a problem-solver: “Taylor’s management principles are general principles in the sense that Taylor expected

718 work in all kinds of organizations to be managed by managers. But in contrast to
719 Fayol, Taylor expected the particular activities that managers were to perform to
720 vary depending on the production and situation of the individual organization.”
721 (Brunsson 2008, p. 38). Taylor’s view is a contingent orientation, more faithful to
722 the “engineering spirit.” However, in its quest to appear to be a science, manage-
723 ment science has borrowed the positivist philosophy of physics; here I refer to
724 Bartley’s version of such a philosophy (1987). As a result, the search for well-
725 grounded, justified knowledge based on confirmed observations (used to induce
726 theories) became the ideal.

727 I share a concern with Allen (2001) regarding the resurgence of the view that
728 there exists a direct route from observation to understanding in which “the data
729 speak for themselves.” The rather recent boom in “evidence-based” thinking
730 exemplifies the elevation of data to the rank of supreme authority in knowledge
731 creation; e.g., evidence-based economics would ask whether claims about eco-
732 nomic quantities are justified by data, and whether claims about relations between
733 economic quantities are justified by inference procedures (Reiss 2004). Several
734 researchers in the social sciences ignore Hume’s arguments against induction and
735 read Bacon’s *Novum Organum* too literally. This chapter proposes instead that
736 management science has an opportunity to expand by questioning commonly held
737 preconceptions about “what science should be.” This opportunity almost certainly,
738 in my view, entails a return by management science to its engineering origins. An
739 attitude based on the generation of bold, model-aided *conjectures* (trials) and
740 attempts to refute them (error-elimination), while at the same time discarding
741 positive knowledge, is in direct contradiction to the persistent ideas of positivism.
742 It represents a great challenge because it means that data-sourced theories are
743 not absolutely necessary. Data becomes irrelevant as a source of knowledge in
744 changing settings, and instead, the understanding of decision rules in a specific
745 situation becomes necessary. Blind hypotheses and errors become welcome, too,
746 because confirmation—as a way of advancing knowledge—is replaced by testing
747 and elimination. Traditional preconceptions of “what something *scientific* should
748 be” (Table 2.1) are far from what an evolutionary (adaptive) science, which is able
749 to meet the challenges of a changing world, actually needs. However, engineering
750 knowledge shows that *it works*. A manager, ultimately, is an engineer because s/he
751 seeks to solve problems and to transform a system by redesigning it. Such a mental
752 shift in the management field might require us to reconsider restrictive
753 preconceptions about scientific knowledge and how it can be produced. Popper
754 has already shown that the traditional method of engineers, trial and error, allows
755 for the growth of knowledge. The recognition that a manager faces unique, contin-
756 gent challenges that require the design and redesign of a social system is the only
757 prerequisite for embracing an engineering stance.

758 In summary, let us consider one possible standard definition of engineering: *The*
759 *practice of organizing the design, construction, and operation of any artifact which*
760 *transforms the physical and social world around us to meet some recognized need*
761 (Pitt 2011). Such a statement can define management as well, whenever such an
762 artifact happens to be a social system. In fact, it matches the definition of

management presented in the first section of this chapter. Social systems exemplify the quintessential contingent domain. This chapter has demonstrated that a model-based approach to the management of social systems is truly an engineering venture. Can a social system be engineered? As long as we assume that a social system is a complex arrangement of free decision-makers, whose unpredictable functioning can be modeled with powerful devices to understand how and why every unique system produces its own destiny, then, yes, social systems can be engineered. And perhaps this way of thinking provides the path for developing a science of management that aspires to match the non-uniform complexity of such systems.

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